



February 1, 2023

The Honorable Maria Cantwell  
511 Hart Senate Office Building  
Washington, DC 20510

The Honorable Charles Grassley  
135 Hart Senate Office Building  
Washington, DC 20510

Dear Chair Cantwell and Senator Grassley,

The American Pharmacists Association (APhA) writes to offer our support for the *Pharmacy Benefit Manager Transparency Act* (S. 127). We thank you for your ongoing leadership to increase drug pricing transparency and hold pharmacy benefit managers (PBMs) accountable.

APhA is the only organization advancing the entire pharmacy profession. Our expert staff, and strong volunteer leadership, including many experienced pharmacists, allow us to deliver vital leadership to help pharmacists, pharmaceutical scientists, student pharmacists and pharmacy technicians find success and satisfaction in their work, while advocating for changes that benefit them, their patients, and their communities.

Our organization has long had policy supporting the pharmaceutical industry's adoption of a "transparent pricing" system which would eliminate hidden discounts, free goods, and other subtle economic devices,<sup>1</sup> like rebates between manufacturers and PBMs.

As you know, the PBM marketplace is highly concentrated with ample and growing evidence that vertical integration of PBMs in the healthcare space has led to increases in purchasers' and patients' drug prices through price discrimination, utilization of harmful retroactive direct and indirect remuneration (DIR) fees, and other "clawback" mechanisms on pharmacies, use of "list prices," "spread pricing," and "patient steering," for brand, generic and specialty drugs and to PBM-affiliated pharmacies.

The *Pharmacy Benefit Manager Transparency Act* (S.127) would go a long way towards addressing PBMs' anticompetitive business practices that are putting many independent pharmacies out of business and creating "pharmacy deserts" in minority and underserved communities, where the neighborhood pharmacy may be the only health care provider for miles.<sup>2</sup> Your bill also makes it illegal for PBMs to engage in "spread pricing" where PBMs charge health plans more for a prescription drug than they reimburse a pharmacy, and then pocket the difference, with

<sup>1</sup> APhA. House of Delegates. Current Adopted Policy Statements 1963-2017 (JAPhA NS8:362 July 1968) (JAPhA NS44(5):551 September/October 2004) (Reviewed 2006)(Reviewed 2011)(Reviewed 2016). Available at:

<https://www.pharmacist.com/DNNGlobalStorageRedirector.ashx?egsfid=XbMYZdOuE1E%3d>

<sup>2</sup> Guadamuz, Jenny. Et. al. Fewer Pharmacies In Black And Hispanic/Latino Neighborhoods Compared With White Or Diverse Neighborhoods, 2007–15. Health Affairs. May 2021, available at: <https://www.healthaffairs.org/doi/abs/10.1377/hlthaff.2020.01699>

many patients' experiencing increases in health insurance premiums to cover these costs. We appreciate that the bill would prohibit PBMs from clawing back payments made to pharmacies, or arbitrarily, unfairly, or deceptively increasing fees or lowering reimbursements to offset reimbursement changes in federally-funded health plans. We look forward to working with you to return any savings back to our patients.<sup>3</sup> The additional transparency and reporting requirements would also assist Congress and the Federal Trade Commission (FTC) to take action, along with state attorneys general to stop unfair and deceptive PBM business practices.

We also support the *Prescription Pricing for the People Act* (S. 113) directing the FTC to issue a report within one year addressing the legal or regulatory obstacles for the FTC to enforce antitrust and consumer protection laws in the pharmaceutical supply chain and to provide policy or legislative recommendations to Congress on improving transparency, preventing anticompetitive behavior, and ensuring consumers benefit from any cost savings. APhA stands ready to work with Congress and the FTC to not only examine PBMs' anticompetitive business practices, but to take the necessary actions to end them.

We look forward to continuing to work with you, the FTC and our state attorneys general to return competition to the PBM and healthcare marketplace in order to protect our nation's community pharmacies, our patients and promote healthcare equity in rural and underserved communities. If you have any questions or require additional information, please contact Doug Huynh, JD, APhA Director of Congressional Affairs at [dhuyh@aphanet.org](mailto:dhuyh@aphanet.org). Thank you, again, for your leadership and efforts to increase transparency of PBM practices for pharmacies and patients.

Sincerely,

*Michael Baxter*

Michael Baxter  
Acting Head of Government Affairs

cc: The Honorable Cindy Hyde-Smith  
The Honorable Mike Braun  
The Honorable Jerry Moran  
The Honorable Thomas Tillis  
The Honorable Jon Tester  
The Honorable Shelley Moore Capito  
The Honorable John Boozman

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<sup>3</sup> APhA respectfully requests removing the exemption for passing along 100 percent of rebates to health plans or payers as this provision does not guarantee plans and payers will pass these "savings" onto patients or ensure adequate pharmacy reimbursement.