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United States Senate COMMITTEE ON THE JUDICIARY WASHINGTON, DC 20510-6275

November 17, 2021

# VIA ELECTRONIC TRANSMISSION

Denis McDonough Secretary U.S. Department of Veterans Affairs

Dear Secretary McDonough:

I write to you yet again today following Whistleblower Network News<sup>1</sup> and Empower *Oversight's*<sup>2</sup> release of Freedom of Information Act (FOIA) documents which shed new light on the U.S. Department of Veterans Affairs' (VA) attempt to impede a congressional investigation. These documents demonstrate a pattern of abusive, retaliatory, and potentially unlawful behavior by senior VA officials. Worse, the documents-released to non-governmental third parties via FOIA— appear to be the very same documents I have repeatedly requested VA to produce in letters I sent to you on April 2, 2021, July 20, 2021, and September 22, 2021.<sup>3</sup> Finally, the documents reveal efforts by VA officials to delay providing these responsive materials to my office. Therefore, it has become apparent that VA's refusal to respond to my requests has surpassed mere stonewalling, or even gross incompetence, to downright obstruction.

## FOIA Documents Reveal Apparent Conflicts of Interest by VA Officials

On April 2, 2021, I sent a letter to VA requesting information about alleged conflicts of interest and ethical issues among senior-level officials and asked whether any ethics opinions

<sup>&</sup>lt;sup>1</sup> Jason Foster, Newly Uncovered Documents Show Senior VA Officials Smearing a Whistleblower to Avoid Congressional Oversight, WHISTLEBLOWER NEWS NETWORK (Oct. 25, 2021),

https://whistleblowersblog.org/opinion/newly-uncovered-documents-show-senior-va-officials-smearing-awhistleblower-to-avoid-congressional-oversight/amp/. [Hereinafter referred to as FOIA Release 1.].

<sup>&</sup>lt;sup>2</sup> Empower Oversight Obtains Copy of Veterans Affairs Department Letter Being Withheld from Senate, EMPOWER OVERSIGHT (Nov. 9, 2021), https://empowr.us/empower-oversight-obtains-copy-of-veterans-affairs-departmentletter-being-withheld-from-senate/. [Hereinafter referred to as FOIA Release 2.].

<sup>&</sup>lt;sup>3</sup> See Letter from Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary, to Denis McDonough, Sec'y, U.S. Dep't of Veterans Affairs (Apr. 2, 2021),

https://www.grassley.senate.gov/imo/media/doc/grassley to dept.ofveteransaffairsvbaethicsmarketinfoleaks.pdf; Letter from Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary, to Denis McDonough, Sec'y, U.S. Dep't of Veterans Affairs (July 20, 2021),

https://www.grasslev.senate.gov/imo/media/doc/grassley to veterans affairs dept.vbainsidertradingallegations.pdf. Letter from Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary, to Denis McDonough, Sec'y, U.S. Dep't of Veterans Affairs (Sept. 22, 2021),

https://www.grassley.senate.gov/imo/media/doc/grassley to veterans affairs dept.lackofresponsepotentialinsidertra ding.pdf.

from VA Office of General Counsel (OGC) on the matter existed.<sup>4</sup> I specifically asked if Charmain Bogue, Executive Director of the Veterans Benefits Administration's (VBA) Education Service, had recused herself from any business dealings with her husband, Barrett Bogue, Senior Communications Advisor for the Veterans Education Success (VES).<sup>5</sup> While the VA failed to respond to my request for information, the FOIA documents reveal that such guidance did, in fact, exist, and that Mrs. Bogue may have failed to recuse herself from business dealings with VES.<sup>6</sup>

For example, FOIA documents show that Mrs. Bogue may have been involved in VET TEC, a five-year pilot program which allocated \$75 million to help veterans gain new skills to enter the job market.<sup>7</sup> In a December 2017 email, a VA official disclosed to a VA ethics attorney that Mrs. Bogue's husband "works for the Student Veterans of America and that this organization has a partnership with the VA and may decide to compete for the Vet Tech pilot."<sup>8</sup> The VA official also suggested that "[Mrs. Bogue] connect with [OGC] to determine if disclosure and/or recusal is needed."<sup>9</sup> The VA ethics attorneys responded:

"If [Student Veterans of America (SVA)] is going to bid on the Vet Tech pilot program, then Charmain's participation in the source selection would create the appearance of a conflict. If her spouse's job is contingent on the VA contract award then her participation in the source selection would run afoul of criminal conflict of interest law prohibiting participation in official matters affecting one's outside financial interest, or that of his or her spouse. 18 U.S. C. § 208."<sup>10</sup>

A few months later, in February 2018, the VA official followed up with the VA ethics attorney and revealed that Mrs. Bogue's "leadership suggested we not go through the acquisition process and instead pursue a provisional approval of each vendor as a GI Bill school."<sup>11</sup> The email further revealed that:

"Mr. Coy had removed the entire acquisition process from [Mrs. Bogue's] organization to OEO due to a perceived risk that the SVA is actively engaged in conversations with vendors of Vet Tec and also planned to bid. It was unclear to us at the time if SVA would partners with vendors for the acquisition or bid independently."<sup>12</sup>

https://www.grassley.senate.gov/imo/media/doc/grassley\_to\_dept.ofveteransaffairsvbaethicsmarketinfoleaks.pdf. <sup>5</sup> See Letter from Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary, to Denis McDonough, Sec'y, U.S. Dep't of Veterans Affairs (Apr. 2, 2021),

https://www.grassley.senate.gov/imo/media/doc/grassley\_to\_dept.ofveteransaffairsvbaethicsmarketinfoleaks.pdf. <sup>6</sup> FOIA Release 1 at 134-36.

<sup>&</sup>lt;sup>4</sup> See Letter from Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary, to Denis McDonough, Sec'y, U.S. Dep't of Veterans Affairs (Apr. 2, 2021),

<sup>&</sup>lt;sup>7</sup> FOIA Release 1 at 138.

<sup>&</sup>lt;sup>8</sup> FOIA Release 1 at 138.

<sup>&</sup>lt;sup>9</sup> FOIA Release 1 at 138.

<sup>&</sup>lt;sup>10</sup> FOIA Release 1 at 139.

<sup>&</sup>lt;sup>11</sup> FOIA Release 1 at 139.

<sup>&</sup>lt;sup>12</sup> FOIA Release 1 at 140.

The VA official expressed further concerns about perceived conflicts of interest and stated that some vendors were actively litigating contract bids "for what they perceive as bias against for-profit schools" indicating that SVA, VBA, and Mrs. Bogue's office were under scrutiny with respect to that allegation.<sup>13</sup> In response, the VA ethics attorney informed the VA official that if Mrs. Bogue was working with SVA, or if SVA is an anticipated bidder, then Mrs. Bogue should recuse herself from the Vet Tec procurement program.<sup>14</sup> Another VA ethics attorney added that it would be fine for Mrs. Bogue's employees to work on the matter, but "it must be made clear to everyone involved that [Mrs. Bogue] is not to be consulted on this matter at all."<sup>15</sup> The VA official contacted VA ethics attorneys again in March 2018 to express concern that senior VA officials did not understand the difference between conflicts of interest and recusal, and stated that they would forward the appropriate guidance from OGC.<sup>16</sup>

Despite repeated warnings from VA ethics attorneys, and accompanying ethics guidance to Mrs. Bogue herself, it is alleged that Mrs. Bogue did not recuse herself from dealings with her husband's consulting firm's client, VES, after all. In addition, VA has refused to disclose whether proper recusal procedures were followed with respect to VES's business dealings with VA. As a result of my inquiry, the VA Office of Inspector General (VA OIG) has stated that it is investigating whether Charmain Bogue violated applicable conflict of interest laws or regulations with respect to her official duties and her husband's private business interests.<sup>17</sup>

The FOIA documents also reveal that several VA officials requested recusal from participating in VA's response to my office. In one instance, a VA official stated that they must recuse themselves because they had previously approved a \$10,000 contract to Charmain Bogue's husband to write a white paper.<sup>18</sup> According to another email, a separate VA official may have been removed from the inquiry because "all [Veterans Service Organizations] were heavily involved."<sup>19</sup> It is not clear why that relationship necessitated a recusal.<sup>20</sup> Thus the documents indicate that some VA officials take clear and immediate steps to remove themselves from any appearance of a conflict of interest; however, it is still unclear if this occurred with respect to Mrs. Bogue.

### FOIA Documents Reveal Retaliatory and Disingenuous Behavior at VA

As noted in previous communications, multiple whistleblowers have contacted my staff seeking to disclose waste, fraud, and abuse at VA. These disclosures include allegations of whistleblower reprisal by VA officials. Protecting whistleblowers and safeguarding their

https://www.grassley.senate.gov/imo/media/doc/grassley\_to\_veterans\_affairs\_dept.vbainsidertradingallegations.pdf. <sup>18</sup> FOIA Release 1 at 97.

<sup>19</sup> FOIA Release 1 at 122.

<sup>&</sup>lt;sup>13</sup> FOIA Release 1 at 140.

<sup>&</sup>lt;sup>14</sup> FOIA Release 1 at 140.

<sup>&</sup>lt;sup>15</sup> FOIA Release 1 at 141.

<sup>&</sup>lt;sup>16</sup> FOIA Release 1 at 142.

<sup>&</sup>lt;sup>17</sup> Letter from Michael J. Missal, U.S. Dep't of Veterans Affairs Office of Inspector General, to Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary (May 26, 2021) [Attached as Exhibit A to Letter from Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary, to Denis McDonough, Sec'y, U.S. Dep't of Veterans Affairs (July 20, 2021),

<sup>&</sup>lt;sup>20</sup> FOIA Release 1 at 122.

confidentiality is critical to encourage employees to identify problems so they can be fixed. Therefore, executive branch officials and managers should go to great lengths to respect and honor whistleblowers who risk their careers, and sometimes lives, to expose wrongdoing. However, FOIA documents reveal that at least one senior VA official may have engaged in retaliatory behavior against an individual he believed made protected disclosures to my office.

On April 6, 2021, Thomas Murphy, Acting Undersecretary of Benefits at the VA, and one of the subjects of my April 2, 2021 inquiry, disclosed to you that the VA became aware of an allegedly inappropriate business deal involving Mrs. Bogue's husband's consulting firm, but that the previous administration opted not do to anything about it.<sup>21</sup> In his email to you, Mr. Murphy stated that "we contacted the [Office of Accountability and Whistleblower Protection (OAWP)] to ask about opening an investigation as is the process when SES's are involved."<sup>22</sup> The email further reveals Mr. Murphy's apparent animus against the whistleblower who he believes presented these allegations to the VA. According to Mr. Murphy, "the allegations Senator Grassley mentions here are part of a long list of allegations levied by a fired former employee that claimed to be a whistleblower . . . **I terminated her for multiple violations of VA policies**."<sup>23</sup> In his email, Mr. Murphy not only assumes the identity of an individual he believes contacted my office, but disparages that individual to you and dismisses that individual's concerns. This conduct is unbecoming of a government employee, and flies in the face of the spirit of whistleblower protection laws.

In the same e-mail, Mr. Murphy also addressed allegations that he "[a]ccept[ed] gifts" during a NASCAR event, another topic I raised in my letter.<sup>24</sup> Mr. Murphy asserted to you that former Secretary Robert Wilkie determined he did not commit an ethics violation, but in the future should contact OGC in advance of such events.<sup>25</sup> Although technically correct, the full story is a bit more complicated. Mr. Murphy failed to mention that while Secretary Wilkie overturned an OAWP proposed 10-day suspension for improperly accepting gifts, he nevertheless specifically admonished Mr. Murphy for failing to seek an ethics opinion regarding his wife's attendance at the event.<sup>26</sup>

On April 8, 2021, in response to Mr. Murphy's email, you rightfully instructed him to "sit this one out."<sup>27</sup> You also advised him not to "discuss this matter with [his] subordinates," and that "if anyone from [his] team contacts [him] about this, simply ask them to fully comply with any information requests . . ."<sup>28</sup> It is unclear if VA reprimanded Mr. Murphy for his actions, or whether VA has required Mr. Murphy undergo any further training in whistleblower protection laws or conflicts training.

<sup>&</sup>lt;sup>21</sup> FOIA Release 1 at 87.

<sup>&</sup>lt;sup>22</sup> FOIA Release 1 at 87.

<sup>&</sup>lt;sup>23</sup> FOIA Release 1 at 87 (emphasis added).

<sup>&</sup>lt;sup>24</sup> FOIA Release 1 at 87.

<sup>&</sup>lt;sup>25</sup> FOIA Release 1 at 87.

<sup>&</sup>lt;sup>26</sup> FOIA Release 1 at 508.

<sup>&</sup>lt;sup>27</sup> FOIA Release 1 at 307.

<sup>&</sup>lt;sup>28</sup> FOIA Release 1 at 307.

## FOIA Documents Reveal Senior VA Officials Stalled a Congressional Investigation

On May 5, 2021, one senior VA official emailed a document titled "Grassley Packet" to the VA Office of General Counsel (OGC) indicating that VA had a responsive letter, and accompanying responsive documents, ready to deliver to my office.<sup>29</sup> In this undelivered document, it appears that VA was set to confirm whether or not anyone was, in fact, under investigation for the allegations raised in my April 2, 2021 letter.<sup>30</sup> Based on the FOIA documents, several VA officials debated whether or not it was appropriate to tell Congress if someone was under investigation by the VA OIG.<sup>31</sup> One VA official stated that they would "defer to OGC on legal implications, but . . . [understood] it's a policy call."<sup>32</sup> Clearly, the VA determined it was appropriate to disclose these matters to the public via FOIA.

To make matters worse, in the second FOIA production, VA appears to have drafted an entire response to my inquiries, along with responsive documents, but never transmitted the response to my office.<sup>33</sup> The response cover letter also acknowledges that the OAWP and the VA OIG initiated investigations into the matter. Of course, I learned that VA OIG had launched its investigation through VA OIG's own acknowledgment to my office on May 26, 2021.<sup>34</sup> The draft VA response, released in the second FOIA production, also references an April 6, 2021, interim response that my office also never received.<sup>35</sup> This interim response, signed by VA's Deputy Assistant Secretary for Congressional and Legislative Affairs, is included in this FOIA release.<sup>36</sup>

<sup>&</sup>lt;sup>29</sup> FOIA Release 1 at 176. As early as April 6, 2021, an attorney from VA Ethics Specialty Team wrote that a response was being prepared regarding my request for information. FOIA Release 1 at 45. A May 27, 2021 email also confirms that VA had prepared a draft transmittal letter with responsive answers and documents to my request for information. FOIA Release 1 at 317. A second FOIA release includes a completed response by VA. FOIA Release 2 at 1051-59.

<sup>&</sup>lt;sup>30</sup> FOIA Release 1 at 182.

<sup>&</sup>lt;sup>31</sup> FOIA Release 1 at 182.

<sup>&</sup>lt;sup>32</sup> FOIA Release 1 at 182.

<sup>&</sup>lt;sup>33</sup> FOIA Release 2 at 1051-59.

<sup>&</sup>lt;sup>34</sup> Letter from Michael J. Missal, U.S. Dep't of Veterans Affairs Office of Inspector General, to Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary (May 26, 2021) [Attached as Exhibit A to Letter from Charles E. Grassley, Ranking Member, S. Comm. on the Judiciary, to Denis McDonough, Sec'y, U.S. Dep't of Veterans Affairs (July 20, 2021),

https://www.grassley.senate.gov/imo/media/doc/grassley\_to\_veterans\_affairs\_dept.vbainsidertradingallegations.pdf. <sup>35</sup> FOIA Release 2 at 1051-59.

<sup>&</sup>lt;sup>36</sup> FOIA Release 2 at 315.

<sup>&</sup>lt;sup>37</sup> FOIA Release 1 at 184.

information requested by the Congress. Congress should never have to rely on third-party FOIA releases for basic communications from the executive branch.

On April 7, 2021, VA Deputy General Counsel, Richard Hipolit, forwarded my April 2, 2021, letter to VA OIG and stated that "[you] would be interested in any advice [VA OIG] may have regarding this matter," to which VA OIG responded that VA OIG is "unaware of any limitation on VA's response to Congress."<sup>38</sup> As am I. Yet, VA still has not responded to *any* of my letters. Therefore, in addition to answering all questions from my April 2, 2021, July 20, 2021, September 22, 2021, letters, I also ask that you provide answers to the following questions in writing:

- 1. All documents, memoranda, and electronic communications, including contracts the VA has had with respect to business dealings with Barrett Bogue, his client, Veterans Education Success (VES), his employers, and his firm's clients for the past five years.
- Neither Mrs. Bogue's recusal paperwork, recusing herself from VA business with her husband's clients or employers, nor Mr. Murphy's letter of admonishment for not consulting OGC are present in either FOIA release. Please provide both Mrs. Bogue's recusal paperwork and Mr. Murphy's letter of admonishment should they exist
- 3. It appears that VA exchanged email communications with the Department of Justice (DOJ) with respect to its initial proposed suspension of Mr. Murphy.<sup>39</sup> Please provide any and all documents, memoranda, and electronic communications with the DOJ with respect to Mr. Murphy's decision memorandum.
- 4. Has Mr. Murphy successfully completed training on whistleblower protections? Has he completed any trainings addressing recusal procedures with respect to investigations in which he may be a subject? If so, please provide the date in which Mr. Murphy received these or additional trainings, and if he completed them satisfactorily. If he has not completed these trainings, why has he failed to do so?
- 5. In an April 7, 2021, email, a VA official apparently received guidance from OGC related to a response to my April 2, 2021, letter; however that recommendation is entirely redacted.<sup>40</sup> I ask that you produce this guidance in full, unredacted form. If there is a legal basis for why you cannot produce this information in full, please explain and cite a legal basis.
- 6. How many VA employees have, by virtue of implied or apparent conflicts of interest, been recused from the VA's efforts to respond to my inquiries? Please identify which VA officials have been recused and why.

<sup>&</sup>lt;sup>38</sup> FOIA Release 1 at 147.

<sup>&</sup>lt;sup>39</sup> FOIA Release 1 at 510-12.

<sup>&</sup>lt;sup>40</sup> FOIA Release 2 at 353.

- 7. Is the person seeking answers to Mrs. Bogue's potential conflicts of interest in December 2017, February 2018, and March 2018 the same individual that Mr. Murphy claims to have terminated in his April 6, 2021 email to you? If so, please provide any and all documents associated with Mr. Murphy's assertion that the matter has been fully investigated.
- 8. It would appear that VA, at least as of April 22, 2021,<sup>41</sup> does not have any guidance or protective measures in place to protect potentially market-sensitive information. Has VA since developed guidance with respect to handling material non-public, market-sensitive information? If so, please produce this guidance in full, unredacted form. If not, why not?
- 9. Please produce the responsive letter and corresponding documents to my office that have been included in these FOIA releases. Please produce them in full, unredacted form. I have attached VA's completed response, with your signature line, along with responses to my April 2, 2021 questions for your convenience.<sup>42</sup>

I must implore you to comply with my requests for information outlined in my April 2, 2021, July 20, 2021, September 22, 2021, and now November 17, 2021 letters, to your office by no later than November 26, 2021. It is an absolute shame that this administration continues to espouse transparency while engaging in conduct like this. If you have any questions, contact my Committee staff at (202) 224-5225.

Sincerely,

Chuck Grandey

Charles E. Grassley Ranking Member Committee on the Judiciary

<sup>&</sup>lt;sup>41</sup> FOIA Release 2 at 850.

<sup>&</sup>lt;sup>42</sup> Attached as Exhibit A.

# Exhibit A

#### THE SECRETARY OF VETERANS AFFAIRS WASHINGTON



The Honorable Charles Grassley Ranking Member Committee on the Judiciary United States Senate Washington, DC 20510

Dear Senator Grassley:

This is a follow-up to the April 6, 2021, Department of Veterans Affairs (VA) interim response to your April 2, 2021, letter about conflicts and ethical issues among senior officials at the Veterans Benefits Administration (VBA). I appreciate this opportunity to respond.

As stated in the interim response, VA takes this matter very seriously. The free flow of information, especially information that identifies malfeasance, underperformance or abuse is critical to strong agency performance and since arriving at VA, I have taken several opportunities to communicate that to all employees and underscore it to our accountability partners at VA. One such partner is the VA Office of Accountability and Whistleblower Protection (OAWP), which is charged to, among other responsibilities, investigate allegations of VA senior leader misconduct and poor performance.

In this case, not only is this matter the subject of an active investigation by OAWP, it is also being investigated by the VA Office of Inspector General. As for the specific questions raised in your letter, enclosed are enumerated responses to each question, and attached thereto are copies of the documents you requested that are releasable to you under the Freedom of Information Act (FOIA)

Although the President's nominee for head of OAWP will have her hearing later this month, and we eagerly await her confirmation, I want to assure you that if there has been any misconduct by a VA senior official, OAWP and OIG will identify it and, if warranted, the VA senior official will be held appropriately accountable.

In closing, thank you for your patience with the length of time it has taken to respond, and I trust this information is helpful to you.

Sincerely,

Denis McDonough

Enclosure

# Department of Veterans of Affairs (VA) Responses to Questions from Senator Charles Grassley

Question 1: Has Acting Undersecretary Tom Murphy ever been recommended for suspension for accepting gifts as prohibited by law?

as Mr. Murphy ever suspended?
ecommendation for suspension ever overturned? If
e

VA Response:

Question 2a. If so, was Mr. Reynolds ever suspended?

VA Response: (b)(5)

Page 1 of 7

Question 2b. Was a recommendation for suspension ever overturned? If so, why and by who?

VA Response: (b)(5)

Question 3. Had former Principal Undersecretary Jamie Manker ever been recommended for suspension for accepting gifts as prohibited by law?

Question 3a. If so, was Mr. Manker ever suspended?
VA Response: (b)(5)
Question 3b. Was a recommendation for suspension ever overturned? I so, why and by who?

VA Response: (D)(5)

Question 5: What steps does the VA take to protect retail investors by safeguarding market sensitive information regarding potential enforcement announcements related to publicly-traded companies?

A Response: <sup>(1)</sup>			

Question 5a: Is it possible these steps failed in this instance? If so, what will VA do to prevent this from happening again in the future?

VA Response: b)(5)

Question 6: If the VA is aware that market sensitive information was potentially leaked, has the VA investigated this leak of information? Please provide the report of investigation.

VA Response:	(b)(5)
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### b)(5)

Question 7: Did the VA Office of General Counsel ever provide a legal opinion with respect to Mrs. Bogue and her involvement with any of her husband's companies?

VA Response: (b)(5)

Question 7a: Did the legal opinion recommend Mrs. Bogue recuse herself from any involvement with? If not, why not?

VA	Res	ponse:	(b)(5	)
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Question 8: Please provide all records relating to any written ethics opinion by VA attorneys regarding Mrs. Bogue's recusal, whether and when this recusal occurred, and all communications regarding Mrs. Bogue's recusal obligations with respect to her husband's companies.

VA Response: (b)(5)

Question 9: Did Mrs. Bogue engage in, participate in, or contribute to VA business with her husband's business? If so, why did VA allow Mrs. Bogue to participate?

VA Response: (b)(5)

b)(5)

Question 10: Under current law and regulation, is Mrs. Bogue required to report financial information of her spouse via a public financial disclosure report? If so, did Mrs. Bogue list her husband?

A Response:	b)(5)			
i)				

Question 10a: If Mrs. Bogue did report her husband on a public financial disclosure form, did she report Mr. Bogue's employer(s)? If not, why not?

VA Response:	(D)(5)
(6)(5)	

Question 10b: If Mrs. Bogue did report her husband on a public financial disclosure form, did she report Mr. Bogue's salary with respect to his work? If not, why not?

Question 10c: Please five (5) years.	e provide Mrs. Bogue's financial reports dating back
ive (J) years.	
VA Response: <sup>(b)(5)</sup>	

Question 11: If Mrs. Bogue did not report where Mr. Bogue currently works, and if she participated in VA business related to VES, would that constitute a conflict of interest as described by applicable law or regulation? If not, why not?

VA Response (()(5)

(19)(5)	
MAXW/	
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Question 12: Why has the VA attempted to block FOIA requests seeking information regarding these matters?

Question 12a: Does the VA plan to comply with FOIA requests in a timely and reasonable manner in order to afford the public greater transparency?

VA Response: (19)(5)

VA Response: (0)(5)

b)(5

Department of Veterans Affairs

May 2021