

**United States Senate**  
WASHINGTON, DC 20510

March 3, 2026

**VIA ELECTRONIC TRANSMISSION**

Thomas J. Engels  
Administrator  
Health Resources and Services Administration

Dear Administrator Engels:

On February 11, 2026, the Health Resources and Services Administration (HRSA) briefed Committee staff on the Organ Procurement and Transplantation Network (OPTN) modernization initiative.<sup>1</sup> During that briefing, which served as a follow up to one in January, your staff made clear that in Fiscal Year (FY) 2024 the “[OPTN] Board spent \$20 million on meetings.”<sup>2</sup> Additionally, your staff disclosed that the OPTN Board and its committees were meeting at least “2,000 times per year.”<sup>3</sup> Moreover, in FY 24 alone, the cost for one document to go “from idea to Board approval cost \$1 million.”<sup>4</sup>

Our offices were also told that data migration was a “critical process” to ensure that the modernization effort continued to move forward.<sup>5</sup> However, according to HRSA, UNOS declined a request to utilize “rapid tools” to transfer documents and records and instead requested that HRSA manually transfer information from UNOS systems to HRSA’s.<sup>6</sup> It’s been alleged by HRSA that during the transfer it discovered that UNOS “deleted or modified” OPTN member records.<sup>7</sup> The type of records deleted included “member activity and patient safety” records and HRSA is performing an audit to determine the extent of deletion.<sup>8</sup>

So that Congress may conduct independent oversight of the OPTN and the modernization initiative, please provide answers to the following no later than March 17, 2026:

1. From 2015 to present, provide all submitted voucher payment requests from UNOS to HRSA. Please ensure the information provided includes both approved and denied requests from the contractor to HRSA, as well as a detailed description for each request. Provide all records.<sup>9</sup>

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<sup>1</sup> Emails and notes on file with Committee’s staff.

<sup>2</sup> *Id.*

<sup>3</sup> *Id.*

<sup>4</sup> *Id.*

<sup>5</sup> *Id.*

<sup>6</sup> *Id.*

<sup>7</sup> *Id.*

<sup>8</sup> *Id.*

<sup>9</sup> “Records” include any written, recorded, or graphic material of any kind, including letters, memoranda, reports, notes, electronic data (emails, email attachments, and any other electronically created or stored information), calendar entries, inter-office communications, meeting minutes, phone/voice mail or recordings/records of verbal communications, and drafts (whether they resulted in final documents).

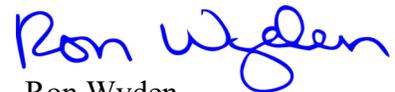
2. From 2015 to present, for all OPTN Board, committee, subcommittee, working group, and task force meetings, provide the following:
  - a. Location;
  - b. Date;
  - c. Cost, including lodging, food and transportation; and
  - d. All other costs.
3. From 2015 to present, did anyone at HRSA raise or report any concerns about UNOS and OPTN Board operating expenses?
  - a. If yes, explain in detail those concerns, when they were raised, and who they were raised to. If not, why not? Provide all records.
4. From 2015 to present, provide a complete list of all policy outputs from the OPTN Board, including its committees, subcommittees, working groups, and task forces. Please include the associated costs and time for each.
5. How did HRSA discover records had been deleted or modified and has it determined why they were deleted or modified? Were any of these records considered federal records?
  - a. Has HRSA been able to recover the deleted records? If so, provide all records that UNOS deleted.
  - b. For those records that were modified, provide the original version and modified version of each document.
6. Provide copies of all investigative materials or audits HRSA completed during its review of the modified or deleted records.

Thank you for your prompt review and response. If you have any questions for Chairman Grassley, please contact Tucker Akin with the Judiciary Committee staff at (202) 224-5225. If you have any questions for Ranking Member Wyden, please contact Shade Streeter with the Finance Committee staff at (202) 573-0569.

Sincerely,



Charles E. Grassley  
United States Senator  
Chairman,  
Committee on the Judiciary



Ron Wyden  
United States Senator  
Ranking Member,  
Committee on Finance