116TH CONGRESS 1ST SESSION	S.
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To establish innovation grants under the John H. Chafee Foster Care Program for Successful Transition to Adulthood to improve adulthood outcomes for youth aging out of foster care, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. Grassley (for himself and Mr. Wyden) introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To establish innovation grants under the John H. Chafee Foster Care Program for Successful Transition to Adulthood to improve adulthood outcomes for youth aging out of foster care, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Increasing Opportunity
- 5 for Former Foster Youth Act".

1	SEC 9	CHAPPE	INNOVATION	CDANTE
	SEC. 2.	CHARRR	INNOVATION	CHANTS.

2	(a) In General.—Section 477 of the Social Security
3	Act (42 U.S.C. 677) is amended by adding at the end the
4	following:
5	"(k) Innovation Grants to Improve Adulthood
6	OUTCOMES FOR TRANSITION-AGE FOSTER YOUTH.—
7	"(1) Purpose.—The purpose of this subsection
8	is to support the development of programs that im-
9	prove outcomes for transition-age foster youth, spe-
10	cifically by identifying programs with evidence of ef-
11	fectiveness, determining if they can be replicated
12	with fidelity and demonstrate results, and scaling up
13	successful programs so more youth receive effective
14	services that help them to transition successfully to
15	adulthood.
16	"(2) Definitions.—In this subsection:
17	"(A) ADULTHOOD OUTCOMES.—The term
18	'adulthood outcomes' means outcomes in em-
19	ployment, education, housing, mental health,
20	physical health, financial stability, permanency,
21	and criminal involvement.
22	"(B) ELIGIBLE ENTITY.—The term 'eligi-
23	ble entity' means—
24	"(i) a State child welfare agency;
25	"(ii) a local child welfare agency;

1	"(iii) a tribal child welfare agency of
2	an Indian tribe or tribal organization oper-
3	ating a program under this part (including
4	as part of a tribal consortium), in accord-
5	ance with section 479B; or
6	"(iv) a non-governmental organization
7	that has experience working with transi-
8	tion-age foster youth.
9	"(C) Moderate evidence of effec-
10	TIVENESS.—The term 'moderate evidence of ef-
11	fectiveness' means that the results of at least 1
12	well-designed and well-implemented quasi-exper-
13	imental study of a program demonstrates a sta-
14	tistically significant, sizable, and sustained ef-
15	fect on improving 1 or more adulthood out-
16	comes for transition-age foster youth and the
17	overall weight of the evidence shows meaningful
18	benefits for program participants.
19	"(D) Preliminary evidence of effec-
20	TIVENESS.—The term 'preliminary evidence of
21	effectiveness' means that prior studies of a pro-
22	gram, key components of a program, or similar
23	programs suggest potential for sizable, and sus-
24	tained effects on improving adulthood outcomes
25	for transition-age foster youth but the overall

1	weight of the evidence does not yet constitute
2	moderate or strong causal evidence of such ef-
3	fects.
4	"(E) Strong evidence of effective-
5	NESS.—The term 'strong evidence of effective-
6	ness' means that the results of at least 1 well-
7	designed and well-implemented experimental
8	study of a program demonstrates a statistically
9	significant, sizable, and sustained effect on im-
10	proving 1 or more adulthood outcomes for tran-
11	sition-age foster youth and the overall weight of
12	the evidence shows meaningful benefits for pro-
13	gram participants.
14	"(F) Transition-age foster youth.—
15	The term 'transition-age foster youth' means
16	individuals who have experienced foster care at
17	age 14 or older.
18	"(3) Innovation grants.—
19	"(A) AUTHORITY TO AWARD GRANTS.—
20	The Secretary shall award the following types
21	of innovation grants to eligible entities to im-
22	prove adulthood outcomes for transition-age
23	foster youth through the development, valida-

tion, and dissemination of evidence-based effec-

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1	tive programs for improving adulthood out-
2	comes for transition-age foster youth:
3	"(i) Development grants.—Devel-
4	opment grants to carry out programs with
5	preliminary evidence of effectiveness in im-
6	proving adulthood outcomes for transition-
7	age foster youth.
8	"(ii) Validation grants.—Valida-
9	tion grants to carry out programs with
10	moderate evidence of effectiveness in im-
11	proving adulthood outcomes for transition-
12	age foster youth.
13	"(iii) Replication grants.—Rep-
14	lication grants to carry out programs with
15	strong evidence of effectiveness in improv-
16	ing adulthood outcomes for transition-age
17	foster youth.
18	"(B) Proportion of different types
19	OF GRANTS AWARDED.—To the extent feasible
20	and practicable, the Secretary shall award de-
21	velopment, validation, and replication grants in
22	equal proportion, but shall award validation and
23	replication grants only to the extent the pro-
24	grams proposed to be carried out with such

1	grants meet the evidence requirements for the
2	applicable type of grant to be awarded.
3	"(C) Number of Grants.—The Secretary
4	shall award at least 10, but not more than 15,
5	innovation grants under this subsection.
6	"(D) Tribal Child Welfare Agency.—
7	At least 1 innovation grant shall be reserved for
8	awarding to an eligible entity described in para-
9	graph (2)(B)(iii), unless no such eligible entity
10	meets the application requirements.
11	"(4) Duration.—Each innovation grant
12	awarded under this subsection shall be awarded for
13	a period of not less than 5 years.
14	"(5) Amount of grant.—The amount of an
15	innovation grant awarded under this subsection shall
16	be proportional to the level of funding necessary to
17	implement and evaluate the proposed program at a
18	scale that can be evaluated rigorously, as described
19	in paragraph (5)(F).
20	"(6) Application requirements.—In order
21	to be eligible for an innovation grant under this sub-
22	section, an eligible entity shall submit to the Sec-
23	retary an application containing the following:
24	"(A) Program description of
25	the proposed program to be carried out using

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1	amounts awarded under the grant, including
2	the target population of transition-age foster
3	youth to be served by the program, which may
4	be 1 or more of the following populations:
5	"(i) Transition-age foster youth who
6	are homeless or at high risk of homeless-
7	ness.
8	"(ii) Transition-age foster youth with
9	emotional or behavioral challenges.
10	"(iii) Transition-age foster youth who
11	are not engaged in employment, education,
12	or training.
13	"(iv) Transition-age foster youth who
14	are expectant or parenting.
15	"(v) Transition-age foster youth expe-
16	riencing financial instability.
17	"(vi) Transition-age foster youth with
18	a history of juvenile justice or criminal in-
19	volvement or who are at risk of criminal
20	involvement.
21	"(vii) Transition-age foster youth
22	placed in another planned permanent living
23	arrangement subject to section 475A(a).
24	"(viii) Transition-age foster youth
25	who exited foster care without permanency.

1	"(ix) Transition-age foster youth at
2	risk of experiencing negative outcomes in
3	adulthood not described in a preceding
4	clause of this subparagraph.
5	"(B) ADULTHOOD OUTCOMES MEAS-
6	URED.—A description of the adulthood out-
7	comes that would be measured under the pro-
8	gram.
9	"(C) Program model.—The logic model
10	for the proposed program and whether the pro-
11	gram has strong, moderate, or preliminary evi-
12	dence.
13	"(D) Collaborative partnership.—An
14	assurance that—
15	"(i) if the eligible entity is a State,
16	county, or tribal child welfare agency, the
17	eligible entity will establish 1 or more part-
18	nerships with non-governmental organiza-
19	tions or entities for purposes of collabo-
20	rating on the implementation and evalua-
21	tion of the program funded under the
22	grant; and
23	"(ii) if the eligible entity is a non-gov-
24	ernmental organization, the eligible entity
25	will establish a partnership with the State,

1	or a county or tribal child welfare agency
2	on the implementation and evaluation of
3	the program funded under the grant.
4	"(E) Funding assurance.—
5	"(i) In general.—Subject to clause
6	(ii), an assurance that not less than 50
7	percent of the amounts expended by the el-
8	igible entity to carry out the program
9	funded under the innovation grant shall be
10	provided from non-Federal sources (which
11	may be in cash or in kind) composed of the
12	following:
13	"(I) Not less than 20 percent of
14	the amounts expended by the eligible
15	entity shall be derived from State ex-
16	penditures that are not from amounts
17	made available to the State by the
18	Federal Government or amounts ex-
19	pended as a condition of receiving
20	Federal funds (other than under this
21	subsection).
22	"(II) Not less than 30 percent of
23	amounts expended by the eligible enti-
24	ty shall be derived from expenditures
25	made by a collaborative partner of the

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1	eligible entity that are not from
2	amounts made available to the part-
3	ner by the Federal Government or
4	amounts expended as a condition of
5	receiving Federal funds (other than
6	under this subsection).
7	"(ii) Exception.—Clause (i) shall be
8	applied to an eligible entity described in
9	paragraph (2)(B)(iii) by substituting '30
10	percent' for '50 percent' and without re-
11	gard to subclause (I).
12	"(F) Program evaluation.—Assurances
13	that the eligible entity will (in accordance with
14	guidelines proscribed by the Secretary in coordi-
15	nation with the Deputy Assistant Secretary for
16	Planning, Research and Evaluation) use such
17	amounts of the innovation grant awarded to the
18	entity as is adequate to—
19	"(i) have a rigorous, third-party eval-
20	uation of the program that employs experi-
21	mental designs, using random assignment
22	whenever feasible, and other research
23	methodologies that allow for the strongest
24	possible causal inferences when random as-
25	signment is not feasible:

1	"(ii) conduct an analysis of costs and
2	benefits of the program; and
3	"(iii) adhere to an evaluation plan
4	that is developed with 1 or more collabo-
5	rative partners of the eligible entity.
6	"(G) OTHER INFORMATION OR ASSUR-
7	ANCES.—Such other information or assurances
8	as the Secretary may require.
9	"(7) Preference in Awarding Grants.—In
10	awarding innovation grants under this subsection,
11	the Secretary shall give preference to grant applica-
12	tions to carry out proposed interventions that have
13	prior evidence of meaningfully improving the great-
14	est number of outcomes.
15	"(8) Technical assistance; dissemination
16	of findings.—The Secretary shall (directly, or by
17	contract or a cooperative agreement with 1 or more
18	organizations with relevant expertise)—
19	"(A) provide technical assistance to eligible
20	entities awarded innovation grants under this
21	subsection to ensure that—
22	"(i) implementation of the programs
23	funded under such grants adheres faith-
24	fully to the key elements of the program
25	models; and

1	"(ii) the third-party evaluations of
2	such programs are designed and imple-
3	mented with scientific rigor, as described
4	in paragraph (6)(F); and
5	"(B) ensure that findings from such eval-
6	uations are disseminated to support broad im-
7	plementation and scaling up of successful ap-
8	proaches.
9	"(9) Funding.—
10	"(A) IN GENERAL.—In addition to the
11	amounts made available for a fiscal year under
12	subsection (h) to carry out this section and paid
13	to States under section 474(a)(4), out of any
14	money in the Treasury of the United States not
15	otherwise appropriated, there are appropriated
16	\$20,000,000 for each of fiscal years 2021
17	through 2025 to carry out this subsection.
18	"(B) Technical assistance.—Not more
19	than 5 percent of the amount appropriated
20	under subparagraph (A) to carry out this sub-
21	section for a fiscal year may be used to provide
22	technical assistance and disseminate findings
23	under paragraph (8).".
24	(b) Report.—Not later than October 1, 2022, and
25	periodically thereafter, the Secretary of Health and

- 1 Human Services shall submit to the Committee on Ways
- 2 and Means of the House of Representatives and the Com-
- 3 mittee on Finance of the Senate a report on the innovation
- 4 grants awarded under section 477(k) of the Social Secu-
- 5 rity Act (42 U.S.C. 677(k)) (as added by subsection a))
- 6 and the findings from the programs funded with such
- 7 grants as such findings become available, including the im-
- 8 pact of the interventions on outcomes for transition-age
- 9 foster youth. Each report submitted under this subsection
- 10 shall include recommendations for legislation and adminis-
- 11 trative action based on such findings.
- 12 (c) Technical Assistance and Other Activi-
- 13 TIES.—Subsection (g) of section 477 of the Social Security
- 14 Act (42 U.S.C. 677) is amended to read as follows:
- 15 "(g) Technical Assistance and Other Activi-
- 16 TIES.—The Secretary shall reserve 1 percent of the
- 17 amount specified in subsection (h) for a fiscal year to
- 18 carry out, during the fiscal year, evaluation, technical as-
- 19 sistance, performance measurement, and data collection
- 20 activities related to this section, directly or through
- 21 grants, contracts, or cooperative agreements with appro-
- 22 priate entities.".
- 23 (d) Conforming Amendments.—Section 479B(f)
- 24 of the Social Security Act (42 U.S.C. 679c(f)) is amend-
- 25 ed—

1	(1) by striking "section 477(j)" and inserting
2	"subsections (j) and (k) of section 477"; and
3	(2) by inserting "or 477(k)" after "474(e)".
4	SEC. 3. INCREASING CHILD SUPPORT PAYMENTS TO FAMI-
5	LIES.
6	(a) Reporting of Nonemployees to Direc-
7	TORIES OF NEW HIRES.—Section 453A of the Social Se-
8	curity Act (42 U.S.C. 653a) is amended—
9	(1) in subsection (a)(1)(A), by striking "by em-
10	ployers on each newly hired employee";
11	(2) in subsection (b)—
12	(A) in the subsection heading, by striking
13	"Employer" and inserting "Reported";
14	(B) in paragraph (1)—
15	(i) in subparagraph (A)—
16	(I) by striking "Except as pro-
17	vided" and inserting the following:
18	"(i) Employees.—Except as pro-
19	vided";
20	(II) by striking "identifying num-
21	ber" and inserting "employer identi-
22	fication number";
23	(III) by inserting "(in this sec-
24	tion referred to as the 'employer iden-
25	tification number')" after "under sec-

1	tion 6109 of the Internal Revenue
2	Code of 1986"; and
3	(IV) by adding at the end the fol-
4	lowing new clause:
5	"(ii) Nonemployees.—Except as
6	provided in subparagraphs (B) and (C), if
7	a service-recipient is required to make a
8	return in accordance with section
9	6041A(a) of the Internal Revenue Code of
10	1986 with respect to a nonemployee, such
11	service-recipient shall furnish to the Direc-
12	tory of New Hires of the State in which
13	such nonemployee works, a report that
14	contains the name, address, and social se-
15	curity number of or identifying number as-
16	signed under section 6109 of the Internal
17	Revenue Code (in this section referred to
18	as the 'identifying number') to such non-
19	employee, the date services for remunera-
20	tion were first performed by such non-
21	employee, and the name, address, and em-
22	ployer identification number of the service-
23	recipient.";
24	(ii) in subparagraph (B)—

1	(I) in the subparagraph heading,
2	by striking "EMPLOYERS" and insert-
3	ing "REPORTING";
4	(II) by striking "An employer"
5	and inserting the following
6	"(i) Employees.—An employer that
7	has employees";
8	(III) by inserting "(i)" after
9	"subparagraph (A)" each place it ap-
10	pears;
11	(IV) by striking the second sen-
12	tence; and
13	(V) by adding at the end the fol-
14	lowing:
15	"(ii) Nonemployees.—A service-re-
16	cipient required to make returns in accord-
17	ance with section 6041A(a) of the Internal
18	Revenue Code with respect to non-
19	employees located in 2 or more States and
20	that transmits reports magnetically or elec-
21	tronically may comply with subparagraph
22	(A)(ii) by designating 1 State in which any
23	such nonemployee is located to which the
24	service-recipient will transmit the report

1	described in subparagraph (A)(ii), and
2	transmitting such report to such State.
3	"(iii) Designation.—Any employer
4	or service-recipient that transmits reports
5	pursuant to this subparagraph shall notify
6	the Secretary in writing as to which State
7	such employer or service-recipient des-
8	ignates for the purpose of sending re-
9	ports."; and
10	(iii) in subparagraph (C)—
11	(I) in the subparagraph heading,
12	by striking "Employers"; and
13	(II) by striking "report" and in-
14	serting "reports"; and
15	(C) in paragraph (2)—
16	(i) in the matter that precedes sub-
17	paragraph (A), by striking "with respect to
18	an employee";
19	(ii) in subparagraph (A)—
20	(I) by inserting "with respect to
21	an employee," before "not later than
22	20 days''; and
23	(II) by striking "or" after the
24	semicolon;

1	(iii) by redesignating subparagraph
2	(B) as subparagraph (C);
3	(iv) by inserting after subparagraph
4	(A) the following new subparagraph:
5	"(B) with respect to a nonemployee, not
6	later than 20 days after the earlier of—
7	"(i) first making payments as a con-
8	sequence of which a return in accordance
9	with section 6041A(a) of the Internal Rev-
10	enue Code of 1986 is required to be made;
11	or
12	"(ii) entering into a contract pro-
13	viding for such payments; or" and
14	(v) in subparagraph (C), as redesig-
15	nated by clause (iii), by striking "in the
16	case of an employer transmitting reports"
17	and inserting "in the case of reports trans-
18	mitted";
19	(3) in subsection (c), by inserting "or service-
20	recipient" after "at the option of the employer";
21	(4) in subsection (d)—
22	(A) in the heading, by inserting "AND
23	Service-Recipients" after "Employers";
24	(B) in paragraph (1), by inserting "or non-
25	employee" after "employee"; and

19

1	(C) in paragraph (2)—
2	(i) by inserting "or service-recipient"
3	after "employer"; and
4	(ii) by inserting "or nonemployee, re-
5	spectively," after "employee";
6	(5) in subsection (e)—
7	(A) in the subsection heading, by striking
8	"EMPLOYER" and
9	(B) by striking "from an employer";
10	(6) in subsection (f)—
11	(A) in paragraph (1),
12	(i) by inserting "and identifying num-
13	bers" after "social security numbers" each
14	place it appears; and
15	(ii) by striking "by employers" before
16	"pursuant to subsection (b)"; and
17	(B) in paragraph (2)—
18	(i) by inserting "or identifying num-
19	ber" after "social security number" each
20	place it appears;
21	(ii) by striking "employee" and insert-
22	ing "individual"; and
23	(iii) by striking "and the name and
24	address of, and identifying number as-
25	signed under section 6109 of the Internal

1	Revenue Act of 1986 to, the employer"
2	and inserting "and the name, address, and
3	employer identification number of the em-
4	ployer or service-recipient";
5	(7) in subsection $(g)(2)(A)$, by inserting "or
6	nonemployee" after "newly hired employee"; and
7	(8) in subsection (h), by striking "by employ-
8	ers" each place it appears.
9	(b) Assisting in Identifying Assets Across
10	STATE LINES.—
11	(1) Duties of the secretary.—Subsection
12	(l) of section 452 of the Social Security Act (42
13	U.S.C. 652) is amended to read as follows:
14	"(l) Assets Held by Financial Institutions.—
15	"(1) IN GENERAL.—The Secretary, through the
16	Federal Parent Locator Service, is authorized—
17	"(A) to assist State agencies operating
18	programs under this part and financial institu-
19	tions (as defined in section $469A(d)(1)$) in
20	reaching agreements regarding the receipt from
21	such institutions, and the transfer to the State
22	agencies, of information that may be provided
23	pursuant to section 466(a)(17)(A)(i) or
24	469A(a);

1	"(B) to perform data matches comparing
2	information from such State agencies and fi-
3	nancial institutions entering into such agree-
4	ments with respect to individuals owing past
5	due support; and
6	"(C) upon State request, using formats
7	prescribed by the Secretary, to send a notice of
8	lien on assets, held by such financial institu-
9	tions, of individuals identified through such
10	data matches who owe past-due support.
11	"(2) Liability.—A financial institution shall
12	not be liable under any Federal law to any person—
13	"(A) for encumbering any assets held by
14	such financial institution in response to a notice
15	of lien sent by the Secretary as provided for in
16	paragraph (1)(C); or
17	"(B) for any other action taken in good
18	faith to comply with paragraph (1).
19	"(3) Treatment of disclosures.—For pur-
20	poses of section 1113(d) of the Right to Financial
21	Privacy Act of 1978, a disclosure pursuant to this
22	subsection shall be considered a disclosure pursuant
23	to a Federal statute.".
24	(2) State duties.—

1	(A) LIENS ON BANK ACCOUNTS.—Section
2	466(a)(4)(A) of the Social Security Act (42
3	U.S.C. 666(a)(4)(A)) is amended by inserting
4	", including bank accounts," after "personal
5	property".
6	(B) Liens arising in another state.—
7	Section $466(a)(4)(B)$ of such Act $(42.U.S.C.$
8	666(a)(4)(B)) is amended by striking ", when
9	the State agency, party, or other entity" and all
10	that follows and inserting a period.
11	(C) Federal notices of Lien.—Section
12	466(a)(17)(A) of such Act (42 U.S.C.
13	666(a)(17)(A)) is amended—
14	(i) in clause (i), by striking "and"
15	after the semicolon;
16	(ii) in clause (ii), by striking the pe-
17	riod at the end and inserting "; and"; and
18	(iii) by adding at the end the fol-
19	lowing new clause:
20	"(iii) in response to a notice of lien
21	sent by the Secretary, to encumber assets
22	held by such institution on behalf of any
23	noncustodial parent who is subject to a
24	child support lien pursuant to paragraph
25	(4).

1	(D) Uniform notices of Lien.—Section
2	466(a)(17)(A)(ii) of such Act (42 U.S.C.
3	666(a)(17)(A)(ii)), as amended by subpara-
4	graph (C)(ii), is amended by inserting "in such
5	format and containing such information as the
6	Secretary may require," after "notice of lien or
7	levy,",
8	(E) REIMBURSEMENT OF FEDERAL
9	Costs.—Paragraph (3) of section 453(k) of
10	such Act (42 U.S.C. 653(k)(3)) is amended—
11	(i) in the heading, by inserting "AND
12	ENFORCEMENT SERVICES" after "INFOR-
13	MATION";
14	(ii) by inserting "or enforcement serv-
15	ices" after "that receives information";
16	(iii) by striking "or section 452(m)"
17	and inserting "or subsections (l) or (m) of
18	sections 452"; and
19	(iv) by striking "in furnishing the in-
20	formation" and inserting "in furnishing
21	such information or enforcement services".
22	(3) Conforming Amendment.—Section
23	469A(a) of such Act (42 U.S.C. 669a(a)) is amend-
24	ed by inserting "section 452(l) or" before "section
25	466(a)(17)(A)".

- 1 (c) Allowing Single-State Financial Institu-
- 2 TIONS TO PARTICIPATE IN THE FINANCIAL INSTITUTION
- 3 Data Match.—Section 466(a)(17)(A)(i) of such Act (42)
- 4 U.S.C. 666(a)(17)(A)(i)) is amended by striking "in the
- 5 case of financial institutions doing business in two or more
- 6 States".
- 7 (d) Report on Withholding Practices for
- 8 Independent Contractors.—Not later than December
- 9 30, 2020, the Comptroller General of the United States
- 10 shall issue a report on State rules and practices in relation
- 11 to income withholding for nonemployees and how they are
- 12 similar to or different from those applicable to employees
- 13 under the Consumer Credit Protection Act (15 U.S.C.
- 14 1601 et seq.).
- (e) Effective Date.—
- 16 (1) IN GENERAL.—Subject to paragraph (2),
- the amendments made by this section take effect on
- 18 January 1, 2021.
- 19 (2) Delay if state legislation re-
- 20 QUIRED.—In the case of a State plan under part D
- of title IV of the Social Security Act (42 U.S.C. 651
- et seg.) which the Secretary of Health and Human
- 23 Services determines requires State legislation in
- order for the respective plan to meet the additional
- requirements imposed by the amendments made by

1	this section, the respective plan shall not be re-
2	garded as failing to comply with the requirements of
3	such part solely on the basis of its failure to meet
4	such additional requirement before the first day of
5	the first calendar quarter beginning after the close
6	of the first regular session of the State legislature
7	that begins after the date of enactment of this sec-
8	tion. For purposes of the previous sentence, in the
9	case of a State that has a 2-year legislative session,
10	each year of the session shall be considered to be a
11	separate regular session of the State legislature.