115TH CONGRESS 1ST SESSION	S.
-------------------------------	----

To amend the Internal Revenue Code of 1986 to enhance taxpayer rights, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. Grassley (for himself and Mr. Thune) introduced the following bill; which was read twice and referred to the Committee on

A BILL

To amend the Internal Revenue Code of 1986 to enhance taxpayer rights, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE, ETC.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Taxpayer Bill of Rights Enhancement Act of 2017".
- 6 (b) Amendment of 1986 Code.—Except as other-
- 7 wise expressly provided, whenever in this Act an amend-
- 8 ment or repeal is expressed in terms of an amendment
- 9 to, or repeal of, a section or other provision, the reference

- 1 shall be considered to be made to a section or other provi-
- 2 sion of the Internal Revenue Code of 1986.
- 3 (c) Table of Contents for
- 4 this Act is as follows:
 - Sec. 1. Short title, etc.

TITLE I—THE RIGHT TO PRIVACY

- Sec. 101. Civil damages for unauthorized disclosure or inspection.
- Sec. 102. Compliance by contractors with confidentiality safeguards.

TITLE II—THE RIGHT TO APPEAL IN AN INDEPENDENT FORUM AND TO CHALLENGE THE INTERNAL REVENUE SERVICE POSITION AND BE HEARD

- Sec. 201. Increase in limitations on civil damages for certain unauthorized collection actions.
- Sec. 202. Extension of time limit for contesting IRS levy.

TITLE III—THE RIGHT TO A FAIR AND JUST TAX SYSTEM

- Sec. 301. Waiver of user fee for installment agreements using automated withdrawals.
- Sec. 302. Individuals held harmless on improper levy on retirement plans.
- Sec. 303. Office of Chief Counsel review of offers-in-compromise.
- Sec. 304. Increase in and expansion of individual estimated tax exception.
- Sec. 305. Modifications to computation of individual estimated tax.
- Sec. 306. Corporate estimated tax.
- Sec. 307. Increase in large corporation threshold for estimated tax payments.
- Sec. 308. Expansion of interest netting.
- Sec. 309. Clarification of application of Federal tax deposit penalty.

TITLE IV—THE RIGHT TO BE INFORMED

- Sec. 401. Collection activities with respect to joint return disclosable to either spouse based on oral request.
- Sec. 402. Mandatory electronic filing for annual returns of exempt organizations.

TITLE V—THE RIGHT TO QUALITY SERVICE

- Sec. 501. Free electronic filing.
- Sec. 502. Access to appeals.

1	TITLE I—THE RIGHT TO
2	PRIVACY
3	SEC. 101. CIVIL DAMAGES FOR UNAUTHORIZED DISCLO
4	SURE OR INSPECTION.
5	(a) Notice to Taxpayer.—Subsection (e) of section
6	7431 is amended by adding at the end the following new
7	sentences: "The Secretary shall also notify such taxpayer
8	if the Internal Revenue Service or, upon notice to the Sec-
9	retary by a Federal or State agency, if such Federal or
10	State agency, proposes an administrative determination as
11	to disciplinary or adverse action against an employee aris-
12	ing from the employee's unauthorized inspection or disclo-
13	sure of the taxpayer's return or return information. The
14	notice described in this subsection shall include the date
15	of the inspection or disclosure and the rights of the tax-
16	payer under such administrative determination.".
17	(b) Payment Authority Clarified.—
18	(1) In general.—Section 7431 is amended by
19	adding at the end the following new subsection:
20	"(i) Payment Authority.—Claims pursuant to
21	subsection (a)(1) shall be payable out of funds appro-
22	priated under section 1304 of title 31, United States
23	Code.".
24	(2) Annual reports of payments.—The
25	Secretary of the Treasury shall annually report to

1 the Committee on Finance of the Senate and the 2 Committee on Ways and Means of the House of 3 Representatives regarding payments made from the 4 United States Judgment Fund under section 7431(i) 5 of the Internal Revenue Code of 1986. 6 (c) Burden of Proof for Good Faith Excep-7 TION RESTS WITH PERSON MAKING INSPECTION OR DIS-8 CLOSURE.—Section 7431(b) is amended by adding at the 9 end the following new flush sentence: 10 "In any proceeding involving the existence of a good faith but erroneous interpretation of section 6103, the burden 12 of proof with respect to such issue shall be on the person who made the inspection or disclosure, or in the case of a suit pursuant to paragraph (a)(1), the United States.". 14 15 (d) Reports.—Subsection (p) of section 6103 is amended by adding at the end the following new para-16 17 graph: 18 "(9) Report on willful unauthorized dis-19 CLOSURE AND INSPECTION.—As part of the report 20 required by paragraph (3)(C) for each calendar year, 21 the Secretary shall furnish information regarding 22 the willful unauthorized disclosure and inspection of 23 returns and return information, including the num-24 ber, status, and results of— 25 "(A) administrative investigations,

1	"(B) civil lawsuits brought under section
2	7431 (including the amounts for which such
3	lawsuits were settled and the amounts of dam-
4	ages awarded), and
5	"(C) criminal prosecutions.".
6	(e) Increase in Amount of Damages Per Viola-
7	TION.—
8	(1) In general.—Subparagraph (A) of section
9	7431(c)(1) is amended to read as follows:
10	"(A) the sum of—
11	"(i) \$5,000 for each act of unauthor-
12	ized inspection of a return or return infor-
13	mation with respect to which such defend-
14	ant is found liable, and
15	"(ii) \$10,000 for each act of unau-
16	thorized disclosure of a return or return
17	information with respect to which such de-
18	fendant is found liable, or".
19	(2) Punitive damages.—
20	(A) In General.—Section 7431(c) is
21	amended by redesignating paragraphs (2) and
22	(3) as paragraphs (3) and (4), respectively, and
23	by inserting after paragraph (1) the following
24	new paragraph:

I	"(2) in the case of willful inspection or disclo-
2	sure or an inspection or disclosure which is the re-
3	sult of gross negligence, punitive damages, plus".
4	(B) Conforming amendment.—Subpara-
5	graph (B) of section 7431(c)(1) is amended to
6	read as follows:
7	"(B) the actual damages sustained by the
8	plaintiff as a result of such unauthorized in-
9	spection or disclosure, plus".
10	(f) Effective Dates.—
11	(1) Notice.—The amendment made by sub-
12	section (a) shall apply to determinations made after
13	the date which is 180 days after the date of the en-
14	actment of this Act.
15	(2) Payment authority.—The amendment
16	made by subsection (b)(1) shall take effect on the
17	date which is 180 days after the date of the enact-
18	ment of this Act.
19	(3) Burden of Proof.—The amendments
20	made by subsection (c) shall apply to inspections
21	and disclosures occurring on and after the date
22	which is 180 days after the date of the enactment
23	of this Act.
24	(4) Reports.—Subsection (b)(2) and the
25	amendment made by subsection (d) shall apply to

1	calendar years ending after the date which is 180
2	days after the date of the enactment of this Act.
3	(5) Increase in damages.—The amendment
4	made by subsection (e) shall apply to proceedings
5	commenced after the date of the enactment of this
6	Act.
7	SEC. 102. COMPLIANCE BY CONTRACTORS WITH CONFIDEN-
8	TIALITY SAFEGUARDS.
9	(a) In General.—Section 6103(p), as amended by
10	this Act, is amended by adding at the end the following
11	new paragraph:
12	"(10) DISCLOSURE TO CONTRACTORS AND
13	OTHER AGENTS.—Notwithstanding any other provi-
14	sion of this section, no return or return information
15	shall be disclosed to any contractor or other agent
16	of a Federal, State, or local agency unless such
17	agency, to the satisfaction of the Secretary—
18	"(A) has requirements in effect which re-
19	quire each such contractor or other agent which
20	would have access to returns or return informa-
21	tion to provide safeguards (within the meaning
22	of paragraph (4)) to protect the confidentiality
23	of such returns or return information,
24	"(B) agrees to conduct an on-site review
25	every 3 years (or a mid-point review in the case

1	of contracts or agreements of less than 3 years
2	in duration) of each contractor or other agent
3	to determine compliance with such require-
4	ments,
5	"(C) submits the findings of the most re-
6	cent review conducted under subparagraph (B)
7	to the Secretary as part of the report required
8	by paragraph (4)(E), and
9	"(D) certifies to the Secretary for the most
10	recent annual period that such contractor or
11	other agent is in compliance with all such re-
12	quirements.
13	The certification required by subparagraph (D) shall
14	include the name and address of each contractor and
15	other agent, a description of the contract or agree-
16	ment with such contractor or other agent, and the
17	duration of such contract or agreement. The require-
18	ments of this paragraph shall not apply to disclo-
19	sures pursuant to subsection (n) for purposes of
20	Federal tax administration.".
21	(b) Conforming Amendment.—Subparagraph (B)
22	of section $6103(p)(8)$ is amended by inserting "or para-
23	graph (10)" after "subparagraph (A)".
24	(c) Effective Date.—

1	(1) In General.—The amendments made by
2	this section shall apply to disclosures made after the
3	date of the enactment of this Act.
4	(2) Certifications.—The first certification
5	under section 6103(p)(10)(D) of the Internal Rev-
6	enue Code of 1986, as added by subsection (a), shall
7	be made with respect to the portion of calendar year
8	2017 following the date of the enactment of this
9	Act.
10	TITLE II—THE RIGHT TO AP-
11	PEAL IN AN INDEPENDENT
12	FORUM AND TO CHALLENGE
13	THE INTERNAL REVENUE
14	SERVICE POSITION AND BE
15	HEARD
16	SEC. 201. INCREASE IN LIMITATIONS ON CIVIL DAMAGES
17	FOR CERTAIN UNAUTHORIZED COLLECTION
18	ACTIONS.
19	(a) In General.—Section 7433(b) is amended by
20	striking "\$1,000,000 (\$100,000" and inserting
21	"\$1,500,000 (\$150,000".
22	(b) Punitive Damages in the Case of Reckless
23	OR INTENTIONAL ACTION.—Subsection (b) of section
24	7433 is amended—

1	(1) by redesignating paragraphs (1) and (2) as
2	subparagraphs (A) and (B), respectively, and by
3	moving such subparagraphs 2 ems to the right,
4	(2) by striking "In any action" and inserting
5	the following:
6	"(1) In general.—In any action", and
7	(3) by adding at the end the following new
8	paragraph:
9	"(2) Punitive damages for willful and
10	RECKLESS ACTIONS.—In any action brought under
11	subsection (a) or petition filed under subsection (e)
12	in which the defendant is found to be liable and to
13	have acted recklessly or intentionally, the court may
14	award the plaintiff punitive damages.".
15	(c) Period for Bringing Action.—Paragraph (3)
16	of section 7433(d) is amended by striking "the date the
17	right of action accrues" and inserting "the later of the
18	date of on which administrative remedies available within
19	the Internal Revenue Service have been exhausted or the
20	date on which the taxpayer reasonably could have discov-
21	ered that the actions of the officer or employee were done
22	in disregard of a provision of this title or any regulation
23	promulgated under this title".

1	(d) Effective Date.—The amendments made by
2	this section shall apply in the case of proceedings com-
3	menced after the date of the enactment of this Act.
4	SEC. 202. EXTENSION OF TIME LIMIT FOR CONTESTING IRS
5	LEVY.
6	(a) Extension of Time for Return of Property
7	Subject to Levy.—Subsection (b) of section 6343 is
8	amended by striking "9 months" and inserting "2 years".
9	(b) Period of Limitation on Suits.—Subsection
10	(c) of section 6532 is amended—
11	(1) by striking "9 months" in paragraph (1)
12	and inserting "2 years", and
13	(2) by striking "9-month" in paragraph (2) and
14	inserting "2-year".
15	(c) Effective Date.—The amendments made by
16	this section shall apply to—
17	(1) levies made after the date of the enactment
18	of this Act, and
19	(2) levies made on or before such date if the 9-
20	month period has not expired under section 6343(b)
21	of the Internal Revenue Code of 1986 (without re-
22	gard to this section) as of such date.

1 TITLE III—THE RIGHT TO A FAIR 2 AND JUST TAX SYSTEM

_							
3 9	SEC	201	WAIVER	OF LISER	FFF FOR	INSTALLMENT	ACREE.

- 4 MENTS USING AUTOMATED WITHDRAWALS.
- 5 (a) In General.—Section 6159 is amended by re-
- 6 designating subsections (e) and (f) as subsections (f) and
- 7 (g), respectively, and by inserting after subsection (d) the
- 8 following new subsection:
- 9 "(e) Waiver of User Fees for Installment
- 10 AGREEMENTS USING AUTOMATED WITHDRAWALS.—In
- 11 the case of a taxpayer who enters into an installment
- 12 agreement in which automated installment payments are
- 13 agreed to, the Secretary shall waive the fee (if any) for
- 14 entering into the installment agreement.".
- 15 (b) Effective Date.—The amendments made by
- 16 this section shall apply to agreements entered into on or
- 17 after the date which is 180 days after the date of the en-
- 18 actment of this Act.
- 19 SEC. 302. INDIVIDUALS HELD HARMLESS ON IMPROPER
- 20 LEVY ON RETIREMENT PLANS.
- 21 (a) IN GENERAL.—Section 6343 is amended by add-
- 22 ing at the end the following new subsection:
- 23 "(f) Individuals Held Harmless on Wrongful
- 24 Levy, etc. on Retirement Plan.—

1	"(1) In general.—If the Secretary determines
2	that an individual's account or benefit under an eli-
3	gible retirement plan (as defined in section
4	402(c)(8)(B)) has been levied upon in a case to
5	which subsection (b) or (d)(2)(A) applies and prop-
6	erty or an amount of money is returned to the indi-
7	vidual—
8	"(A) the individual may contribute such
9	property or an amount equal to the sum of—
10	"(i) the amount of money so returned
11	by the Secretary, and
12	"(ii) interest paid under subsection (c)
13	on such amount of money,
14	into such eligible retirement plan if such con-
15	tribution is permitted by the plan, or into an in-
16	dividual retirement plan (other than an endow-
17	ment contract) to which a rollover contribution
18	of a distribution from such eligible retirement
19	plan is permitted, but only if such contribution
20	is made not later than the due date (not includ-
21	ing extensions) for filing the return of tax for
22	the taxable year in which such property or
23	amount of money is returned, and
24	"(B) the Secretary shall, at the time such
25	property or amount of money is returned, notify

1	such individual that a contribution described in
2	subparagraph (A) may be made.
3	"(2) Treatment as rollover.—The distribu-
4	tion on account of the levy and any contribution
5	under paragraph (1) with respect to the return of
6	such distribution shall be treated for purposes of
7	this title as if such distribution and contribution
8	were described in section $402(c)$, $402A(c)(3)$
9	403(a)(4), $403(b)(8)$, $408(d)(3)$, $408A(d)(3)$, or
10	457(e)(16), whichever is applicable; except that—
11	"(A) the contribution shall be treated as
12	having been made for the taxable year in which
13	the distribution on account of the levy occurred,
14	and the interest paid under subsection (c) shall
15	be treated as earnings within the plan after the
16	contribution and shall not be included in gross
17	income, and
18	"(B) such contribution shall not be taken
19	into account under section $408(d)(3)(B)$.
20	"(3) Refund, etc., of income tax on
21	LEVY.—
22	"(A) In general.—If any amount is in-
23	cludible in gross income for a taxable year by
24	reason of a distribution on account of a levy re-
25	ferred to in paragraph (1) and any portion of

such amount is treated as a rollover contribu-1 2 tion under paragraph (2), any tax imposed by 3 chapter 1 on such portion shall not be assessed, 4 and if assessed shall be abated, and if collected 5 shall be credited or refunded as an overpayment 6 made on the due date for filing the return of 7 tax for such taxable year. 8 "(B) EXCEPTION.—Subparagraph (A)9 shall not apply to a rollover contribution under 10 this subsection which is made from an eligible 11 retirement plan which is not a Roth IRA or a 12 designated Roth account (within the meaning of 13 section 402A) to a Roth IRA or a designated 14 Roth account under an eligible retirement plan. 15 "(4) Interest.—Notwithstanding subsection 16 (d), interest shall be allowed under subsection (c) in 17 a case in which the Secretary makes a determination 18 described in subsection (d)(2)(A) with respect to a 19 levy upon an individual retirement plan. 20 "(5) Treatment of inherited accounts.— 21 For of paragraph (1)(A),purposes section 22 408(d)(3)(C) shall be disregarded in determining 23 whether an individual retirement plan is a plan to 24 which a rollover contribution of a distribution from 25 the plan levied upon is permitted.".

1	(b)	EFFECTIVE	DATE.—The	amendment	made	by
1	\ \Z /	111111111111111111111111111111111111111	111111111111111111111111111111111111111	WIII OII WIII OII U	HILOUGO	\sim y

- 2 this section shall apply to amounts paid under subsections
- 3 (b), (c), and (d)(2)(A) of section 6343 of the Internal Rev-
- 4 enue Code of 1986 after December 31, 2017.
- 5 SEC. 303. OFFICE OF CHIEF COUNSEL REVIEW OF OFFERS-
- 6 IN-COMPROMISE.
- 7 (a) In General.—Section 7122(b) is amended by
- 8 striking "Whenever a compromise" and all that follows
- 9 through "his delegate" and inserting "If the Secretary de-
- 10 termines that an opinion of the General Counsel for the
- 11 Department of the Treasury, or the Counsel's delegate,
- 12 is required with respect to a compromise, there shall be
- 13 placed on file in the office of the Secretary such opinion".
- 14 (b) Conforming Amendments.—Section 7122(b) is
- 15 amended by striking the second and third sentences.
- 16 (c) Effective Date.—The amendments made by
- 17 this section shall apply to offers-in-compromise submitted
- 18 or pending on or after the date of the enactment of this
- 19 Act.
- $20~{
 m SEC.}$ 304. INCREASE IN AND EXPANSION OF INDIVIDUAL ES-
- 21 TIMATED TAX EXCEPTION.
- (a) In General.—Paragraph (1) of section 6654(e)
- 23 is amended to read as follows:
- 24 "(1) Where Tax is small amount.—

1	"(A) In general.—No addition to tax
2	shall be imposed under subsection (a) for any
3	taxable year if—
4	"(i) the excess (if any) of the tax
5	shown on the return for such taxable year
6	(or, if no return is filed, the tax) over the
7	sum of—
8	"(I) the estimated tax paid for
9	such taxable year, plus
10	"(II) credit allowable under sec-
11	tion 31, is less than
12	"(ii) \$2,000.
13	"(B) Exception.—
14	"(i) In general.—No amount of es-
15	timated tax paid for a taxable year shall be
16	taken into account under subparagraph
17	(A)(i)(I) after the first due date (as deter-
18	mined under subsection $(c)(2)$ for which
19	the individual's required installment was
20	greater than zero and more than 10 per-
21	cent of the required installment was not
22	paid by such date.
23	"(ii) Order of crediting pay-
24	MENTS.—In determining whether a pay-
25	ment was made for purposes of clause (i),

1	a payment of estimated tax shall be cred-
2	ited against unpaid required installments
3	in the order in which such installments are
4	required to be paid.".
5	(b) Effective Date.—The amendments made by
6	this section shall apply to taxable years beginning after
7	December 31, 2017.
8	SEC. 305. MODIFICATIONS TO COMPUTATION OF INDI-
9	VIDUAL ESTIMATED TAX.
10	(a) In General.—Section 6654 is amended by strik-
11	ing subsections (a) and (b) and inserting the following:
12	"(a) Addition to the Tax.—
13	"(1) In general.—Except as otherwise pro-
14	vided in this section, in the case of any under-
15	payment of estimated tax by an individual for a tax-
16	able year, there shall be added to the tax under
17	chapter 1, the tax under chapter 2, and the tax
18	under chapter 2A for such taxable year the sum of
19	the amounts determined under paragraph (2) for
20	each day for which there is an underpayment.
21	"(2) Amount of addition to tax.—The
22	amount determined under this paragraph for any
23	day shall be the product of—

1	"(A) the underpayment rate established
2	under subsection (b)(2) for such day, multiplied
3	by
4	"(B) the amount of the underpayment for
5	such day.
6	"(b) Amount of Underpayment; Underpayment
7	Rate.—For purposes of subsection (a)—
8	"(1) Amount.—The amount of underpayment
9	on any day shall be the excess (if any) of—
10	"(A) the sum of the required installments
11	for the taxable year the due dates for which are
12	on or before such day, over
13	"(B) the sum of the amounts of estimated
14	tax payments made for such taxable year on or
15	before such day.
16	"(2) Determination of underpayment
17	RATE.—
18	"(A) In General.—The underpayment
19	rate with respect to any day in an installment
20	underpayment period shall be the under-
21	payment rate established under section 6621
22	for the first day of the calendar quarter in
23	which such installment underpayment period
24	begins.

1	"(B) Installment underpayment pe-
2	RIOD.—For purposes of subparagraph (A), the
3	term 'installment underpayment period' means
4	the period beginning on the day after the due
5	date for a required installment and ending on
6	the due date for the subsequent required in-
7	stallment (or in the case of the 4th required in-
8	stallment, the 15th day of the 4th month fol-
9	lowing the close of a taxable year).
10	"(C) Daily rate.—The rate determined
11	under subparagraph (A) shall be applied on a
12	daily basis and shall be based on the assump-
13	tion of 365 days in a calendar year.
14	"(3) Termination of estimated tax under-
15	PAYMENT.—No day after the end of the installment
16	underpayment period for the 4th required install-
17	ment specified in paragraph (2)(B) for a taxable
18	year shall be treated as a day of underpayment with
19	respect to such taxable year.".
20	(b) Effective Date.—The amendments made by
21	this section shall apply to taxable years beginning after
22	December 31 2017

	21
1	SEC. 306. CORPORATE ESTIMATED TAX.
2	(a) Increase in Small Tax Amount Excep-
3	TION.—Section 6655(f) is amended by striking "\$500'
4	and inserting "\$2,000".
5	(b) Effective Date.—The amendment made by
6	this section shall apply to taxable years beginning after
7	December 31, 2017.
8	SEC. 307. INCREASE IN LARGE CORPORATION THRESHOLD
9	FOR ESTIMATED TAX PAYMENTS.
10	(a) In General.—Section 6655(g)(2) is amended—
11	(1) by striking "\$1,000,000" in subparagraph
12	(A) and inserting "\$1,500,000",
13	(2) by striking "the \$1,000,000 amount speci-
14	fied in subparagraph (A)" in subparagraph (B)(ii)
15	and inserting "the amount in effect for the taxable
16	year under subparagraph (A)", and
17	(3) by inserting after subparagraph (B) the fol-
18	lowing new subparagraph:
19	"(C) Inflation adjustment.—
20	"(i) In general.—In the case of any
21	taxable year beginning in a calendar year
22	after 2018, the \$1,500,000 amount in sub-

paragraph (A) shall be increased by an

"(I) such dollar amount, multi-

amount equal to—

plied by

23

24

25

26

1	"(II) the cost-of-living adjust-
2	ment determined under section 1(f)(3)
3	for the calendar year in which the tax-
4	able year begins, determined by sub-
5	stituting 'calendar year 2017' for 'cal-
6	endar year 1992' in subparagraph (B)
7	thereof.
8	"(ii) Rounding.—If any dollar
9	amount, after being increased under para-
10	graph (1), is not a multiple of \$1,000
11	such dollar amount shall be rounded to the
12	next lowest multiple of \$1,000.".
13	(b) Effective Date.—The amendments made by
14	this section shall apply to taxable years beginning after
15	December 31, 2017.
16	SEC. 308. EXPANSION OF INTEREST NETTING.
17	(a) In General.—Subsection (d) of section 6621 is
18	amended by adding at the end the following new sentence
19	"Solely for purposes of the preceding sentence, section
20	6611(e) shall not apply.".
21	(b) Effective Date.—The amendment made by
22	this section shall apply to interest accrued after December
23	31, 2017.

1	SEC. 309. CLARIFICATION OF APPLICATION OF FEDERAL
2	TAX DEPOSIT PENALTY.
3	Nothing in section 6656 of the Internal Revenue
4	Code of 1986 shall be construed to permit the percentage
5	specified in subsection (b)(1)(A)(iii) thereof to apply other
6	than in a case where the failure is for more than 15 days.
7	TITLE IV—THE RIGHT TO BE
8	INFORMED
9	SEC. 401. COLLECTION ACTIVITIES WITH RESPECT TO
10	JOINT RETURN DISCLOSABLE TO EITHER
11	SPOUSE BASED ON ORAL REQUEST.
12	(a) In General.—Paragraph (8) of section 6103(e)
13	is amended by striking "in writing" the first place it ap-
14	pears.
15	(b) Effective Date.—The amendment made by
16	this section shall apply to requests made after the date
17	of the enactment of this Act.
18	SEC. 402. MANDATORY ELECTRONIC FILING FOR ANNUAL
19	RETURNS OF EXEMPT ORGANIZATIONS.
20	(a) In General.—Section 6033 is amended by re-
21	designating subsection (n) as subsection (o) and by insert-
22	ing after subsection (m) the following new subsection:
23	"(n) Mandatory Electronic Filing.—Any orga-
24	nization required to file a return under this section shall
25	file such return in electronic form.".

1	(b) Inspection of Electronically Filed An-
2	NUAL RETURNS.—Subsection (b) of section 6104 is
3	amended by adding at the end the following: "Any annual
4	return required to be filed electronically under section
5	6033(n) shall be made available by the Secretary to the
6	public in machine readable format.".
7	(c) Effective Date.—
8	(1) In general.—Except as provided in para-
9	graph (2), the amendments made by this section
10	shall apply to taxable years beginning after the date
11	of the enactment of this Act.
12	(2) Transitional relief.—
13	(A) SMALL ORGANIZATIONS.—
14	(i) IN GENERAL.—In the case of any
15	small organizations, or any other organiza-
16	tions for which the Secretary determines
17	the application of the amendments made
18	by subsection (a) would cause undue bur-
19	den without a delay, the Secretary may
20	delay the application of such amendments,
21	but not later than taxable years beginning
22	2 years after the date of the enactment of
23	this Act.

1	(ii) Small organization.—For pur-
2	poses of clause (i), the term "small organi-
3	zation" means any organization—
4	(I) the gross receipts of which for
5	the taxable year are less than
6	\$200,000, and
7	(II) the aggregate gross assets of
8	which at the end of the taxable year
9	are less than \$500,000.
10	(B) Organizations filing form 990-
11	T.—In the case of any organization described
12	in section 511(a)(2) of the Internal Revenue
13	Code of 1986 which is subject to the tax im-
14	posed by section 511(a)(1) of such Code on its
15	unrelated business taxable income, or any orga-
16	nization required to file a return under section
17	6033 of such Code and include information
18	under subsection (e) thereof, the Secretary may
19	delay the application of the amendments made
20	by this section, but not later than taxable years
21	beginning 2 years after the date of the enact-
22	ment of this Act.

TITLE V—THE RIGHT TO 1 OTIAL TOV SEDVICE

2	QUALITY SERVICE
3	SEC. 501. FREE ELECTRONIC FILING.
4	(a) In General.—The Secretary of the Treasury (or
5	the Secretary's delegate) shall, in cooperation with the pri-
6	vate sector technology industry, maintain a program that
7	provides free individual income tax preparation and elec-
8	tronic filing services to low-income taxpayers and elderly
9	taxpayers.
10	(b) REQUIREMENTS OF PROGRAM.—The Secretary
11	shall by regulation or other guidance prescribe with re-
12	spect to the program—
13	(1) the qualifications, selection process, and
14	contract term for businesses participating in the pro-
15	gram,
16	(2) a process for periodic review of businesses
17	participating in the program,
18	(3) procedures for terminating business partici-
19	pation in the program for failure to comply with any
20	program requirements, and
21	(4) such other procedures as the Secretary de-
22	termines are necessary or appropriate to carry out
23	the purposes of the program.
24	(c) Free File Program.—The Internal Revenue
25	Service Free File program, as set forth in the notice pub-

- 1 lished in the Federal Register on November 4, 2002 (67
- 2 Fed. Reg. 67247), shall be treated as meeting the require-
- 3 ments of subsection (a).
- 4 SEC. 502. ACCESS TO APPEALS.
- 5 Subsection (b) of section 3465 of the Internal Rev-
- 6 enue Service Restructuring and Reform Act of 1998 is
- 7 amended by striking "an appeals officer is regularly avail-
- 8 able within each State" and inserting "there is at least
- 9 one appeals officer and one settlement officer located and
- 10 permanently available in each State, the District of Co-
- 11 lumbia, and Puerto Rico".